Inter-agency Cooperation and Coordination Experience of Hong Kong

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Mr Bo-kin LO
Head of Trade Investigation Bureau
Trade Controls Branch
Customs and Excise Department, Hong Kong, China

Hong Kong Special Administrative Region



- Administration of Own Strategic Trade Control System since 1950s
- "One Country, Two Systems"
- Separate Customs Territory

Policy Objectives

- Prevent Hong Kong from being used as a conduit for proliferation
- Secure continued access to high technology which is essential to our economic development

The Four Basics

- Stringent legislation
- Comprehensive licensing control
- Vigorous enforcement
- Active participation in international cooperation



Strategic Trade Control of Hong Kong

Enforcement

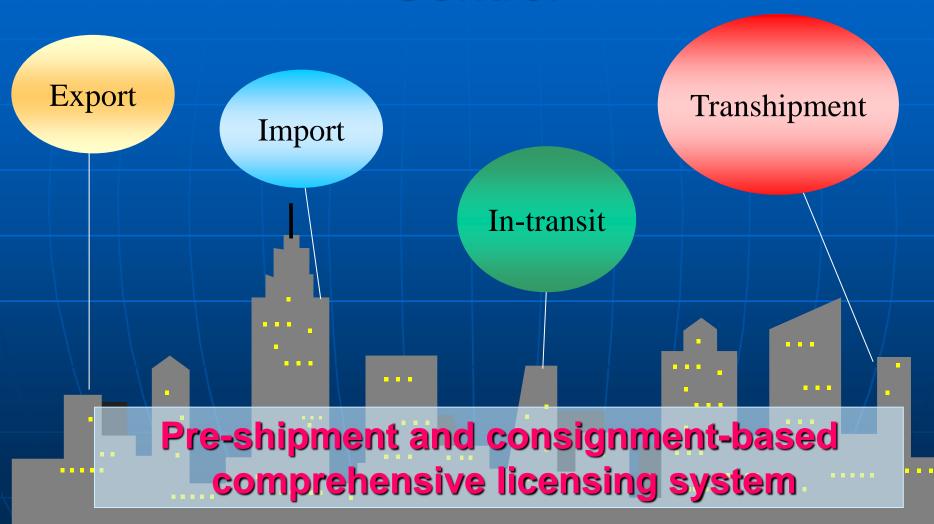
Import and Export (Strategic Commodities) Regulations

Legal Basis of Control

Import and Export Ordinance (Chapter 60, Laws of Hong Kong)



Comprehensive Licensing Control



Comprehensive Licensing System

Law-based licensing system:

- Consignment-based
- Pre-shipment licensing
- Carriers' legal responsibilities
- End-use/Catch-all control
- No undercutting principle



No Undercutting Principle

- Not to undercut the control systems of trading partners' governments
- No re-export or transhipment through Hong Kong unless authorized by originating country
- Guarding against unauthorized diversion

Vigorous Enforcement System

Inspection and Verification





Investigation



Intelligence

Extensive Enforcement Powers

- Power to enter and search premises for enforcement
- Direction Order to detain the goods pending investigation
- Mandatory forfeiture
- Maximum penalty 7 years imprisonment and unlimited fine

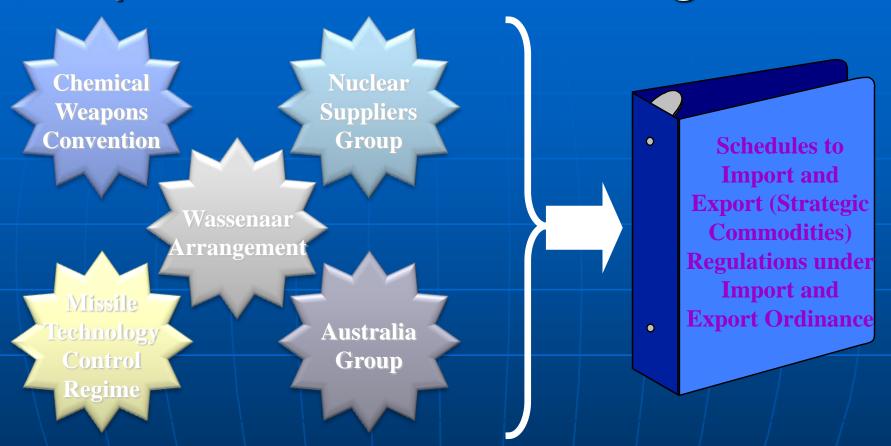




International / Bilateral Cooperation



Updates on Control Regimes



- Following the controls of international regimes
- Regular updating, through legislative amendments, to reflect changes made in regimes

Participation in International Conferences / Workshops

- Annual Asian Export Control Seminar in Tokyo
- Annual International Export Control Conference
- Ad hoc seminars conference in international export arena

Joint Outreach/Training Workshops with Trading Partners

- Co-organized with METI, Japan
 Hong Kong-Japan Joint Industry Outreach
 Seminar on Strategic Trade Control
- Co-organized with DOC, U.S. Hong Kong-U.S. Joint Outreach Seminar on Strategic Trade Control
- Co-organized with DOE, U.S.
 Commodity Identification Training
 Analysis of Strategic Commodity Transfer

Bilateral Exchange (1)

- Bilateral meetings with major trading partners (e.g. Japan, UK, U.S. etc.)
- Information exchange on licensing and enforcement (16 countries including Australia, Japan, UK, U.S. etc.)

Bilateral Exchange (2)

- Liaison with local attaché (U.S. BIS attaché ICE attaché in HK)
- Liaison with overseas authorities and local Consulate General on Trade and Commerce for control updates

Secondment Exercise

- An advisory arrangement
- Expertise sharing: licensing, classification, internal compliance programme, etc
- Network building with technical experts
- Since mid-1990s:

 - Japan
 - Australia Department of Foreign Affairs and Trade
 - Japan International Cooperation Agency
 - Ministry of Economy, Trade and Industry

UK

- Department of Trade and Industry

US

- Department of Commerce

Conclusion – Hong Kong's Experience

- A robust strategic trade control system
- Evolving with the updated trend of control
- Inter-agency cooperation and coordination is the key for non-regime-member
- a high standard of control and compliance

Thank You